



March 11, 2015

ENGROSSED HOUSE BILL No. 1142

DIGEST OF HB 1142 (Updated March 10, 2015 10:57 am - DI 120)

Citations Affected: IC 2-5; IC 6-3.

Synopsis: Tax issues. Specifies that the legislative services agency (rather than the commission on state tax and financing policy or its successor committee, under current law) shall before October 1 of each year conduct the review, analysis, and evaluation of all tax incentives under House Enrolled Act 1020-2014, according to a schedule developed by the legislative services agency. Requires the legislative services agency to submit the results of the review, analysis, and evaluation to the legislative council and the interim study committee on fiscal policy. Requires the interim study committee on fiscal policy to hold an annual public hearing after September 30 and before
(Continued next page)

Effective: Upon passage; January 1, 2016.

**Koch, Sullivan, Braun, Huston,
Mayfield, DeLaney**

(SENATE SPONSORS — HERSHMAN, RANDOLPH)

January 8, 2015, read first time and referred to Committee on Ways and Means.
February 10, 2015, reported — Do Pass.
February 12, 2015, read second time, ordered engrossed. Engrossed.
February 16, 2015, read third time, passed. Yeas 94, nays 2.

SENATE ACTION

February 24, 2015, read first time and referred to Committee on Tax & Fiscal Policy.
March 10, 2015, reported favorably — Do Pass.

EH 1142—LS 6835/DI 73



Digest Continued

November 1 of each year at which: (1) the legislative services agency presents its review, analysis, and evaluation of tax incentives; and (2) the interim study committee receives information concerning tax incentives. Requires the interim study committee on fiscal policy to submit to the legislative council any recommendations made by the interim study committee that are related to the legislative services agency's review, analysis, and evaluation of tax incentives prepared under this section. Requires the legislative services agency to provide information to be used by the general assembly to make certain determinations regarding tax incentives. (Current law requires the legislative services agency to make these determinations.) Requires the legislative services agency to prepare and publish a tax expenditure report before November 1 of each even numbered year. Specifies the required elements of the tax expenditure report. Repeals the home insulation deduction and the solar powered roof vent and fan deduction.

EH 1142—LS 6835/DI 73



March 11, 2015

First Regular Session of the 119th General Assembly (2015)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in **this style type**, and deletions will appear in ~~this style type~~.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or ~~this style type~~ reconciles conflicts between statutes enacted by the 2014 Regular Session and 2014 Second Regular Technical Session of the General Assembly.

ENGROSSED HOUSE BILL No. 1142

A BILL FOR AN ACT to amend the Indiana Code concerning
taxation.

Be it enacted by the General Assembly of the State of Indiana:

- 1 SECTION 1. IC 2-5-3.2-1, AS ADDED BY P.L.114-2014,
2 SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
3 UPON PASSAGE]: Sec. 1. (a) As used in this section, "tax incentive"
4 means a benefit provided through a state or local tax that is intended to
5 alter, reward, or subsidize a particular action or behavior by the tax
6 incentive recipient, including a benefit intended to encourage economic
7 development. The term includes the following:
8 (1) An exemption, deduction, credit, preferential rate, or other tax
9 benefit that:
10 (A) reduces the amount of a tax that would otherwise be due
11 to the state;
12 (B) results in a tax refund in excess of any tax due; or
13 (C) reduces the amount of property taxes that would otherwise
14 be due to a political subdivision of the state.
15 (2) The dedication of revenue by a political subdivision to provide

EH 1142—LS 6835/DI 73



1 improvements or to retire bonds issued to pay for improvements
 2 in an economic or sports development area, a community
 3 revitalization area, an enterprise zone, ~~or~~ a tax increment
 4 financing district, **or any other similar area or district.**

5 (b) The general assembly intends that each tax incentive effectuate
 6 the purposes for which it was enacted and that the cost of tax incentives
 7 should be included more readily in the biennial budgeting process. To
 8 provide the general assembly with the information it needs to make
 9 informed policy choices about the efficacy of each tax incentive, the
 10 ~~commission on state tax and financing policy (or its successor~~
 11 ~~committee)~~ **legislative services agency** shall conduct a regular review,
 12 analysis, and evaluation of all tax incentives according to a schedule
 13 developed by the ~~commission.~~ **legislative services agency.**

14 (c) The legislative services agency ~~under the direction of the~~
 15 ~~commission,~~ shall conduct a systematic and comprehensive review,
 16 analysis, and evaluation of each tax incentive scheduled for review. ~~by~~
 17 ~~the commission.~~ The review, analysis, and evaluation must include
 18 information about each tax incentive that is necessary to achieve the
 19 goals described in subsection (b), ~~such as~~ **which may include** any of
 20 the following:

21 (1) The basic attributes and policy goals of the tax incentive,
 22 including the statutory and programmatic goals of the tax
 23 incentive, the economic parameters of the tax incentive, the
 24 original scope and purpose of the tax incentive, and how the
 25 scope or purpose has changed over time.

26 (2) The tax incentive's equity, simplicity, competitiveness, public
 27 purpose, adequacy, and extent of conformance with the original
 28 purposes of the legislation enacting the tax incentive.

29 (3) The types of activities on which the tax incentive is based and
 30 how effective the tax incentive has been in promoting these
 31 targeted activities and in assisting recipients of the tax incentive.

32 (4) The count of the following:

33 (A) Applicants for the tax incentive.

34 (B) Applicants that qualify for the tax incentive.

35 (C) Qualified applicants that, if applicable, are approved to
 36 receive the tax incentive.

37 (D) Taxpayers that actually claim the tax incentive.

38 (E) Taxpayers that actually receive the tax incentive.

39 (5) The dollar amount of the tax incentive benefits that has been
 40 actually claimed by all taxpayers over time, including the
 41 following:

42 (A) The dollar amount of the tax incentive, listed by the North



- 1 American Industrial Classification System (NAICS) Code
- 2 associated with the tax incentive recipients, if an NAICS Code
- 3 is available.
- 4 (B) The dollar amount of income tax credits that can be carried
- 5 forward for the next five (5) state fiscal years.
- 6 (6) An estimate of the economic impact of the tax incentive,
- 7 including the following:
- 8 (A) A return on investment calculation for the tax incentive.
- 9 For purposes of this clause, "return on investment calculation"
- 10 means analyzing the cost to the state or political subdivision of
- 11 providing the tax incentive, analyzing the benefits realized by
- 12 the state or political subdivision from providing the tax
- 13 incentive.
- 14 (B) A cost-benefit comparison of the state and local revenue
- 15 foregone and property taxes shifted to other taxpayers as a
- 16 result of allowing the tax incentive, compared to tax revenue
- 17 generated by the taxpayer receiving the incentive, including
- 18 direct taxes applied to the taxpayer and taxes applied to the
- 19 taxpayer's employees.
- 20 (C) An estimate of the number of jobs that were the direct
- 21 result of the tax incentive.
- 22 (D) For any tax incentive that is reviewed or approved by the
- 23 Indiana economic development corporation, a statement by the
- 24 chief executive officer of the Indiana economic development
- 25 corporation as to whether the statutory and programmatic
- 26 goals of the tax incentive are being met, with obstacles to these
- 27 goals identified, if possible.
- 28 (7) The methodology and assumptions used in carrying out the
- 29 reviews, analyses, and evaluations required under this subsection.
- 30 (8) The estimated cost to the state to administer the tax incentive.
- 31 (9) An estimate of the extent to which benefits of the tax incentive
- 32 remained in Indiana or flowed outside Indiana.
- 33 (10) Whether the effectiveness of the tax incentive could be
- 34 determined more definitively if the general assembly were to
- 35 clarify or modify the tax incentive's goals and intended purpose.
- 36 (11) Whether measuring the economic impact is significantly
- 37 limited due to data constraints and whether any changes in statute
- 38 would facilitate data collection in a way that would allow for
- 39 better review, analysis, or evaluation.
- 40 **(12) An estimate of the indirect economic benefit or activity**
- 41 **stimulated by the tax incentive.**
- 42 ~~(+2)~~ **(13) Any additional review, analysis, or evaluation that the**



1 ~~commission~~ **legislative services agency** considers advisable,
 2 ~~Among other things, the commission and the legislative services~~
 3 ~~agency are encouraged to include~~ **including** comparisons with tax
 4 incentives offered by other states if those comparisons would add
 5 value to the review, analysis, and evaluation.

6 The legislative services agency may request a state or local official or
 7 a state agency, a political subdivision, a body corporate and politic, or
 8 a county or municipal redevelopment commission to furnish
 9 information necessary to complete the tax incentive review, analysis,
 10 and evaluation required by this section. An official or entity presented
 11 with a request from the legislative services agency under this
 12 subsection shall cooperate with the legislative services agency in
 13 providing the requested information. An official or entity may require
 14 that the legislative services agency adhere to the provider's rules, if any,
 15 that concern the confidential nature of the information.

16 (d) ~~The commission shall hold public hearings to receive~~
 17 ~~information concerning tax incentives. On or before November 1, 2014,~~
 18 ~~and each year thereafter, The commission~~ **legislative services agency**
 19 shall, **before October 1 of each year**, submit a report to the legislative
 20 council, in an electronic format under IC 5-14-6, **and to the interim**
 21 **study committee on fiscal policy established by IC 2-5-1.3-4**
 22 containing the results of the ~~commission's~~ **legislative services agency's**
 23 review, analysis, and evaluation. The report must include at least the
 24 following:

25 (1) A detailed description of the review, analysis, and evaluation
 26 for each tax incentive reviewed.

27 (2) ~~A recommendation as to~~ **Information to be used by the**
 28 **general assembly to determine** whether a reviewed tax incentive
 29 should be continued, modified, or terminated, the basis for the
 30 recommendation, and the expected impact of the recommendation
 31 on the state's economy.

32 (3) ~~Recommendations for~~ **Information to be used by the general**
 33 **assembly to better aligning align** a reviewed tax incentive with
 34 the original intent of the legislation that enacted the tax incentive.

35 (4) ~~An estimate for each fiscal year of the next biennial budget of~~
 36 ~~the cost of each tax incentive and the total cost of all tax~~
 37 ~~incentives; including those not scheduled for review under this~~
 38 ~~section. The estimates shall be provided to the chairperson and~~
 39 ~~ranking minority member of the house committee on ways and~~
 40 ~~means and the senate committee on appropriations for use in the~~
 41 ~~preparation of the budget and to the general assembly to be used~~
 42 ~~in the budget process.~~



(5) ~~To the extent possible, an estimate of the indirect economic benefit or activity stimulated by the tax incentive.~~

The report required by this subsection must not disclose any proprietary or otherwise confidential taxpayer information.

(e) **The interim study committee on fiscal policy shall do the following:**

(1) Hold at least one (1) public hearing after September 30 and before November 1 of each year at which:

(A) the legislative services agency presents the review, analysis, and evaluation of tax incentives; and

(B) the interim study committee receives information concerning tax incentives.

(2) Submit to the legislative council, in an electronic format under IC 5-14-6, any recommendations made by the interim study committee that are related to the legislative services agency's review, analysis, and evaluation of tax incentives prepared under this section.

~~(e)~~ **(f) The general assembly shall use the commission's legislative services agency's report under this section and the interim study committee on fiscal policy's recommendations under this section to determine whether a particular tax incentive:**

(1) is successful;

(2) is provided at a cost that can be accommodated by the state's biennial budget; and

(3) should be continued, amended, or repealed.

~~(f)~~ **(g) The legislative services agency shall establish and maintain a system for making available to the public information about the amount and effectiveness of tax incentives.**

~~(g)~~ **(h) The commission shall, before November 1, 2014, legislative services agency shall develop and publish on the general assembly's Internet web site a multi-year schedule that lists all tax incentives and indicates the year when the report will be published for each tax incentive reviewed. The commission legislative services agency may revise the schedule as long as the commission legislative services agency provides for a systematic review, analysis, and evaluation of all tax incentives and that each tax incentive is reviewed at least once every five (5) years.**

~~(h)~~ **(i) This section expires December 31, 2023.**

SECTION 2. IC 2-5-3.2-2 IS ADDED TO THE INDIANA CODE AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 2. (a) As used in this section, "tax expenditure" means a tax exemption, tax deduction, tax credit,



1 preferential tax rate, or tax provision that reduces a person's state
2 tax liability.

3 (b) The legislative services agency shall, before November 1 of
4 each even numbered year, prepare and publish a tax expenditure
5 report.

6 (c) The tax expenditure report must include at least the
7 following:

8 (1) A listing and explanation of each tax expenditure.

9 (2) The history of each tax expenditure.

10 (3) An estimate for each state fiscal year of the next biennial
11 budget of the cost of each tax expenditure.

12 (4) A discussion of the criteria used to determine whether a
13 tax provision is or is not a tax expenditure.

14 (d) The legislative services agency shall submit the tax
15 expenditure report to:

16 (1) the legislative council;

17 (2) the interim study committee on fiscal policy established by
18 IC 2-5-1.3-4; and

19 (3) the chairpersons and ranking minority members of:

20 (A) the house committee on ways and means; and

21 (B) the senate committee on appropriations;

22 for use in the preparation of and consideration of the state
23 biennial budget.

24 (e) This section expires December 31, 2023.

25 SECTION 3. IC 6-3-2-5 IS REPEALED [EFFECTIVE JANUARY
26 1, 2016]. Sec. 5: (a) For purposes of this section, "insulation" means
27 any material; commonly used in the building industry; which is
28 installed for the sole purpose of retarding the passage of heat energy
29 into or out of a building.

30 (b) A resident individual taxpayer is entitled to a deduction from his
31 adjusted gross income for a particular taxable year if, during that
32 taxable year, he installs in his residence new, but not replacement,
33 insulation; weather stripping; double pane windows; storm doors; or
34 storm windows. However, a taxpayer does not qualify for this
35 deduction unless the part of his residence in which he makes the
36 installation was constructed at least three (3) years before the taxable
37 year for which the deduction is claimed.

38 (c) The amount of the deduction to which a taxpayer is entitled in
39 a particular taxable year is the lesser of:

40 (1) the amount the taxpayer pays for labor and materials for the
41 installation that is made during the taxable year; or

42 (2) one thousand dollars (\$1,000).



(d) To obtain the deduction provided by this section, the taxpayer must file with the department proof of his costs for the installation and a list of the persons or corporations who supplied labor or materials for the installation.

SECTION 4. IC 6-3-2-5.3 IS REPEALED [EFFECTIVE JANUARY 1, 2016]. Sec. 5.3: (a) This section applies to taxable years beginning after December 31, 2008.

(b) As used in this section, "solar powered roof vent or fan" means a roof vent or fan that is powered by solar energy and used to release heat from a building.

(c) A resident individual taxpayer is entitled to a deduction from the taxpayer's adjusted gross income for a particular taxable year if, during that taxable year, the taxpayer installs a solar powered roof vent or fan on a building owned or leased by the taxpayer.

(d) The amount of the deduction to which a taxpayer is entitled in a particular taxable year is the lesser of:

(1) one-half (1/2) of the amount the taxpayer pays for labor and materials for the installation of a solar powered roof vent or fan that is installed during the taxable year; or

(2) one thousand dollars (\$1,000).

(e) To obtain the deduction provided by this section, a taxpayer must file with the department proof of the taxpayer's costs for the installation of a solar powered roof vent or fan and a list of the persons or corporation that supplied labor or materials for the installation of the solar powered roof vent or fan.

SECTION 5. An emergency is declared for this act.



COMMITTEE REPORT

Mr. Speaker: Your Committee on Ways and Means, to which was referred House Bill 1142, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill do pass.

(Reference is to HB 1142 as introduced.)

BROWN T

Committee Vote: Yeas 23, Nays 0

COMMITTEE REPORT

Madam President: The Senate Committee on Tax & Fiscal Policy, to which was referred House Bill No. 1142, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill DO PASS.

(Reference is to HB 1142 as printed February 10, 2015.)

HERSHMAN, Chairperson

Committee Vote: Yeas 13, Nays 0

